

Public Document Pack

Statutory Joint Scrutiny Committee

Thursday, 24 August 2006 4.30 p.m.
Runcorn Town Hall

AGENDA

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In accordance with the Health and Safety at Work Act the Council is required to notify those attending meetings of the fire evacuation procedures. A copy has previously been circulated to Members and instructions are located in all rooms within the Civic block.

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St. Helens Council



Warrington Borough Council



Town Hall, St. Helens, Merseyside, WA10 1HP
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Agenda

STATUTORY JOINT SCRUTINY COMMITTEE 5 BOROUGH PARTNERSHIP NHS TRUST

Proposals Relating to Improving Services for Adults with Mental Health Needs in Halton, St. Helens and Warrington

Date: Thursday, 24 August 2006 Time: 4.30 p.m. Venue: Civic Suite, Runcorn Town Hall
Hall Heath Road
Runcorn, Cheshire WA7 5TN

Membership

Halton 3 Councillors Cargill (Chairman), Inch and Loftus

St. Helens 3 Councillors Bowden (Vice Chairman), McGuire and Stephanie Topping
Sheldon (Substitute for Councillor Bowden)

Warrington 3 Councillors Banner, Hoyle and Johnson

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STATUTORY JOINT SCRUTINY COMMITTEE**5 BOROUGH PARTNERSHIP NHS TRUST PROPOSALS RELATING TO IMPROVING SERVICES FOR ADULTS WITH MENTAL HEALTH NEEDS IN HALTON, ST. HELENS AND WARRINGTON**

Minutes of the meeting of this Committee held on
10 August 2006

(Members Present) Halton Council

Councillors Cargill, Inch and Loftus

St. Helens Council

Councillors Bowden, McGuire and Stephanie Topping

Warrington Council

Councillors Banner, Hoyle and Johnson

(Also Present)

Halton Council

Audrey Williamson, Operational Director, Adults of a Working Age
Lindsay Smith, Divisional Manager, Mental Health, Health and Community

St. Helens Council

Carole Swift, Service Manager Carers and Scrutiny
Peter Hughes, Head of Policy

Warrington Council

Brian Magan, Overview & Scrutiny Co-ordinator, Warrington Council
Helen Sumner, Strategic Director, Community Services
Roger Millns, Head of Service, Mental Health, Learning Disabilities and Corporate Social Services

Rob Vickers, Joint Commissioning Manager, St Helens and Halton PCT

Tina Molyneux, (Clerk to the Committee), Senior Democratic Services Officer, St. Helens Council

Prior to the commencement at the meeting a protocol was tabled which was intended as guidance and sought to facilitate the conduct of the Statutory Joint Scrutiny Committee meeting for all involved and was agreed as follows:

PROTOCOL**Agenda**

Agendas will be published five clear days in advance of meetings, placed on St. Helens Councils website and each Council should follow their normal procedures for publication.

Minutes

Following the normal procedures for publication, the minutes of the meetings will be published within five days of the meeting and placed on the website of each participating Council.

Press Release

STATUTORY JOINT SCRUTINY COMMITTEE

Each local authority to issue a press release giving dates of meeting and details of the scrutiny process. Also local authorities to include the Statutory Joint Scrutiny Committee in their normal notification of formal Council meetings.

Declarations of Interest from Members

All Members will have an opportunity at each meeting of the Statutory Joint Scrutiny Committee to declare an interest regarding issues to be considered at the meeting.

Who Can Speak at Meetings

In order to support the effective running and management of the meeting and to ensure fairness and consistency, Members of the public who attend the meetings will not be able to speak, but are welcome to attend as observers. Individuals or groups who approach any of our Councils Members or Officers, expressing an interest in speaking at the Committees should be asked to make their request in writing. It will then be considered by the Chair and/or Vice Chair who will make a decision about whether the individual should be called as a witness to the Committee. Any written requests should be referred to the Clerk to the Committee, who will discuss them with the Chair and/or Vice Chair. The decision of the Chair/Vice Chair as to who will be invited to speak will be final.

Those who would be able to speak at the Committee:

- The Elected Members who are Members of the Committee.
- Identified Officers supporting the process (3 nominated in advance from each local authority)
- Witnesses who have been invited to attend at the Panel to present can speak with the permission of the Chair / Vice Chair.

How Do I Register my wish to Speak at the Meeting?

Any person wishing to speak at the Committee must notify the

Clerk to the Committee
(Miss Tina Molyneux)
St. Helens Council
Town Hall
Victoria Square
St. Helens
WA10 1HP

(01744) 456110

by the following deadlines

<u>Requests submitted by:</u>	<u>Date of Committee</u>
14 August 2006	24 August 2006
25 August 2006	7 September 2006

Quorum

The quorum for the Statutory Joint Scrutiny Committee would be one quarter of the whole number of Members, rounded up where appropriate. During the meeting if the Chairman counts the number of Members present and declares there is not a quorum present, then the meeting will adjourn immediately. Remaining business will be considered at a time and date fixed by the Chairman. If he/she does not fix a date, the remaining business will be considered at the next ordinary meeting.

Substitutes

As agreed at the meeting of the Committee held on 20 July 2006 there should be two named nominated substitutes from each authority as follows.

Halton - Councillors Blackmore and Jones
St. Helens - Councillors Ronan and Sheldon
Warrington - Councillor Bromley

10 APOLOGIES FOR ABSENCE

It was reported that no apologies for absence had been received.

11 DECLARATIONS OF INTEREST FROM MEMBERS

No Declarations of Interest from Members were made.

12 PRESENTATION BY 5 BOROUGH PARTNERSHIP NHS TRUST

A presentation was made to the Committee by Judith Holbrey, Chief Executive and Stuart Jackson, Director of Finance from the 5 Boroughs Partnership NHS Trust on Proposals Relating to Improving Services for Adults with Mental Health Needs in Halton, St Helens and Warrington. Dr. Bruce Moore, Medical Director, Gail Briers, Assistant Director for Adult Services and Jan East, Assistant Chief Executive and Trust Board Secretary from the 5 Boroughs Partnership NHS Trust were also present.

Information was tabled and referred to during the presentation which contained the following:

- Consultation Information Pack regarding 'Change for the Better' Consultation on a New Model of Care
- Responses to Queries for the Joint Overview and Scrutiny Committee regarding "Change for the Better" A Consultation on proposals for delivering a New Model of Care for Adults and Older People with Functional Mental Health Problems
- Point Prevalence Study of In-Patients in Acute Mental Illness Beds - July 2006.

The presentation outlined written responses to issues raised by the Committee in relation to the following:

- Introduction to Response
- Impact on Service Users and Carers
- Financial Information

STATUTORY JOINT SCRUTINY COMMITTEE

- In-Patient Beds
- Access to Services
- Impact on Council Services
- Consultation Processes
- General Points

Members identified questions which they felt had not been covered in the presentation as follows:

- The level of impact of the 10 high impact changes and responsibility for the care of the patient and impact assessments
- Financial information that would only be available at the beginning of September 2006
- Costs of training and who would pay the costs
- Availability of beds
- Response times for patients in the community
- Discharge Strategy - had the PCT's and partners views been taken in to consideration
- If the effect of enhanced staffing would increase, stay neutral or decrease
- Mixed age groups on wards, level of care for the older generation
- Transitional services pump priming, had SHA's given money
- If the transitional resource of £0.5m would be sufficient
- Concerns regarding recruitment and filling posts 10% vacancies
- How payment by results could be achieved with mental health services
- Managing down overtrading
- Funding for Resource and Recovery Centres
- Concern regarding waiting times
- Impact on clients in their own homes, impact on families, carers and Local Councils.
- Appropriate placements if beds were not available
- If the extension to the consultation process would impact on the implementation, financial stability or foundation status
- Staffing issues, partnership contracts and training
- Cost of out of borough placements
- An issue relating to the provision of services to patients/service users from Helsby and Frodsham.

During the presentation it was explained that a group of service user representatives had been accompanied to visit the Norfolk and Waveney Services and a feedback report obtained. The Chairman requested that copies of that report be circulated to the Committee.

Concerns were raised by the Committee in relation to the proposals to mix in-patient settings for older people and younger adults. The Committee believed that this was contrary to good practice. The Chief Executive of the 5 Boroughs Partnership NHS Trust requested a copy of the Audit Commission Guidance which had been referenced to by the Committee.

The Chief Executive of the 5 Boroughs Partnership NHS Trust explained that the figures shown in query 5.3 in the presentation, comparison of Assertive Outreach Services that currently exists and what would be required, the current caseload for Warrington could be incorrect and would be checked and reported back to the Committee.

The Chairman had received written questions from a member of the public which were read out verbatim at the Committee.

The Chief Executive of the 5 Boroughs Partnership Trust briefly answered the questions and undertook to give a full response to the questions in writing.

* **Resolved that:**

- (1) **the presentation be noted;**
- (2) **the representatives from the 5 Boroughs Partnership NHS Trust be thanked for their attendance;**
- (3) **the feedback report from a group of services user representatives who had been accompanied to visit the Norfolk and Waveney Services be circulated to the Committee;**
- (4) **Audit Commission guidance on the mix of in-patient setting for older people and younger adults be sent to the 5 Boroughs Partnership NHS Trust;**
- (5) **the figures shown in query 5.3 in the presentation in relation to the current caseload for Warrington for Assertive Outreach Services be checked and reported back to the Committee; and**
- (6) **the 5 Boroughs Partnership NHS Trust provide a written response to the written questions submitted by a member of the public.**

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FURTHER ACTION AND FURTHER INFORMATION REQUIRED FOLLOWING PRESENTATION

The Committee was advised that a presentation would be given to the Committee on 24 August 2006 by representatives of the Primary Care Trusts (PCT's) of Warrington, St Helens and Halton to present their views on the proposals.

The Committee agreed the questions to the PCT's would be circulated in advance of the meeting and Members requested that the responses be distributed to the Committee prior to the next meeting.

- * **Resolved that the questions and responses from the PCT's be circulated to Members prior to the next meeting of the Committee on 24 August 2006.**

Statutory Joint Scrutiny Committee

5 Borough Partnership NHS Trust

Key Issues for Meeting with Halton, St. Helens and Warrington PCT's

24 August 2006

1. Impact on Service Users and Carers

Are the PCT's satisfied that the plans are based on the needs and wishes of service users and carers?

2. Financial Implications

2.1 Can the PCT's assure members that the financial implications of the proposed model of care are robust?

2.2 Are the PCT's in a position to provide detailed costings to implement and support the strategy including transitional costs where relevant?

2.3 In terms of the 5 Boroughs Partnership NHS Trust recovery plan, why are the savings being financed solely from Adult Mental Health and only 4 of the relevant Boroughs?

2.4 Does the recovery plan have any implications for CAMHS or Older People's Mental Health Services?

2.5 The model of care aims to deliver cost reductions of £7 M; approximately £4.4 M from staffing and associated costs, with a further £2.5 M from general efficiency savings. Is this a sustainable solution?

2.6 In a presentation, the 5 Boroughs Partnership NHS Trust stated that the proposed model would work, providing there was no dis-investment from the PCT's. Can you confirm that this is the case? Can the PCT's guarantee that they are able to sustain this level of investment in future years?

2.7 In the 5 Boroughs Partnership NHS Trust's presentation, it was also identified that the overall investment by PCT's in mental health services was significantly below the regional and national averages. Will the PCT's, not only sustain current investment, but also look to increase it to a reasonable average, so that community services are not put at risk because of bed closures?

3. In Patient Beds

- 3.1 Are the PCT's satisfied that the proposed cut in inpatient beds is realistic and sustainable?
- 3.2 Given that bed occupancy is currently in excess of 100%, are the PCT's confident in the 5 Boroughs Partnership NHS Trust's ability to quickly achieve up to 50% bed reductions, given that there is no sign that the new NSF Teams, which are now largely in place, have had any impact on bed usage by the Trust so far?

4. Commissioning Strategy

- 4.1 Are the PCT's satisfied with the proposed model of care and does it fit with the relevant commissioning strategies?
- 4.2 Are the PCT's satisfied that the proposed model of care is clinically robust?
- 4.3 How does the proposed model of care, and the recovery plan, relate to emerging developments in practice based commissioning?

5. Consultation

- 5.1 Do the PCT's believe that there has been effective consultation with staff working in the 5 Boroughs Partnership NHS Trust and allied professions, for example, GP's?
- 5.2 Do the PCT's have confidence in the 5 Boroughs Partnership NHS Trust to deliver the proposals as described safely and in full and appropriate consultation with all stakeholders?

6. Eligibility criteria

- 6.1 Who is responsible for defining eligibility criteria for mental health services for the Boroughs?
- 6.2 Do the PCT's have any analysis of how the tightening of eligibility criteria will impact on the range of community health services including GPs? Are the PCT's intending to allocate additional resources to GPs and other community services to cover any gap in services currently provided by the 5 Boroughs Partnership NHS Trust.

7. Impact on Social Care Services

- 7.1 Are the PCT's satisfied that the 5 Boroughs Partnership NHS Trust's claim that there will be little or no impact on social care services and costs following bed closures is correct?
- 7.2 Do the PCT's consider that additional pump priming monies over an extended period are needed to fund additional community health and social care services, so that bed closures can be done safely?
- 7.3 Given that mental health services are provided on a very integrated basis, between the trust and local authorities and are closely inter-dependent, are the PCT's satisfied with the low level of recognition by the 5 Boroughs Partnership NHS Trust, within its process of consultation and its published document, as to the importance of local authority social care services in achieving bed reductions, social inclusion and recovery?

8. Timescales

In the PCT's views, are the revised timescales for the implementation of the proposals realistic and achievable?

9. Out of Hours

Are the PCT's satisfied with the 'out of hours' arrangements proposed?

10. Ashton, Leigh and Wigan

Can the PCT's explain the position relating to Ashton, Leigh and Wigan? In particular the panel would like to know why Ashton, Leigh and Wigan are being excluded from the consultation when our understanding is that it still intends to utilise higher tier services from the 5 Boroughs Partnership NHS Trust.

11. St. Helens and Halton PCT Specific

- 11.1 Is the PCT satisfied that the actual and proposed reduction in inpatient beds in St Helens is realistic and sustainable?
- 11.2 The panel would also like clear understanding of what will happen to St Helens residents who utilise Wigan services, some of whom are registered with GPs in Ashton, Leigh or Wigan.
- 11.3 Has the issue regarding funding for Helsby and Frodsham been resolved?

12. Questions from Member of the Public

Re 5 Boroughs Partnership NHS Trust

At the meeting, held at Warrington Town Hall on 29th June 2006, 5 Boroughs Partnership NHS Trust clearly stated: -

- 12.1 Doctor's surgeries would be used to treat patients. Therefore: -
- a) Have Doctors agreed?
 - b) Have Doctors carried out risk assessments?
 - c) Who picks up these costs of treatment in full, including transport costs?